




**Managing a SIU in a Managed Care World**  
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Health Care Compliance Association      February 2018

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### Agenda

- Background
- Organizational Structure
- SIU Staffing
- Budgeting
- Training
- Regulatory Touchpoints
- Infrastructure
- Reporting
- Collaboration
- Wrap Up

**Theme—Flexibility**

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### Background



**At WellCare, our members are our reason for being. We help those eligible for government-sponsored healthcare plans live better, healthier lives.**

- Emphasis on lower income populations and value-focused benefit design
- Communication among members and providers to improve outcomes
- Focus on preventive care including regular doctor visits
- Community-based solutions to close gaps in the social safety net

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### Accountable Care Organization (ACO) Presence

**COLLABORATIVE HEALTH SYSTEMS**  
A WellCare Company

*Serving 222,000 Medicare ACOs members*



- Partners with primary care physicians as they move to value-based payment systems
- Manages 16 Medicare Shared Savings ACOs and two Next Generation Model ACOs in 10 states
- Partners network of more than 5,200 healthcare providers
- Earned more than \$43 million in shared savings in 2016

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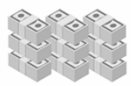
### National Problem

#### Health Care Fraud, Waste and Abuse


Estimates show that anywhere from 3 to 10 percent of the nation's health care spending can be attributed to health care fraud.




**Phantom billing** for unnecessary tests or procedures that were never performed.



**Upcoding** or billing for more expensive supplies or procedures than were actually ordered or performed.



**Excessive billing** for more than 24 hours of services in a day.



**Fake billing companies**, such as phony pharmacies or DME companies, that disappear after collecting reimbursement.

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### Organizational Structure

**Considerations:**

- Where does SIU reside within organization?
- Who has oversight?
- What line(s) of business: Medicaid, Medicare, Commercial or Mix
- Regulatory Requirements

**Determine:**

- Mission/Vision
- Roles within Organization
- Vendor Needs




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### Special Investigations Unit Department Overview

**Mission:** To identify, investigate and correct fraud, waste and abuse (FWA) committed against the plan and its stakeholders, by anyone, including, providers, employees and members.

**What We Do:**

- Detect and deter fraudulent claims
- Identify and remedy provider overutilization
- Terminate providers who have defrauded or abused the system
- Refer for regulatory inquiry and criminal prosecution those who defraud the system
- Work with our pharmacy benefit manager to identify and remedy pharmacy fraud
- Provide fraud awareness training to WellCare employees, vendors and providers

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### Staffing

**Regulatory Requirements**

- In-State
- Full-Time Equivalent
- X Investigators/Coders/Nurses per XX Membership
  - New Jersey: (1) investigator per 60,000 enrollees (not in-state)
  - Illinois: (1) investigator per 100,000 members (not in-state)
  - Nebraska: Requires state-based Program Integrity Officer and a minimum of (1) Investigator for every 50,000 members
  - Some states: Adequate



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### Staffing

**Staffing Mix/Job Descriptions**

- Management/Oversight
- Medical Director
- Investigators
  - Certifications (ACFE, AHFI)
  - Experience in Healthcare, Managed Care, Law Enforcement, Other
- Coders/Nurses
  - RNs
  - Behavioral Health
  - Certified Professional Coders
- Analysts-Data, Financial, Intake
- Consider Progressions-Level I, II, III; Senior; Leads

**Pharmacy Factors**

- PBM
- Pharmacist

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### Staffing

#### Corporate-Based/Field-Based, Mix

- Contractual Requirements
- Work From Home (WFH)/ Field Office-Based
- Costs (space, locale and cost-of-living adjustments, travel budget, etc.)
- Accessibility
  - Internal Meetings
  - External Meetings (Regulators/Law Enforcement)
  - To Conduct Provider Audits
  - Data-connectivity
- Oversight
- Security
- Role-Based (i.e. investigators only)
- How deep Is Talent Pool? Number of Competitors?

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### Budgeting

- Salaries
- Vendor Services
  - Background Checks
  - Hotline
  - Data Analytics Tool
- Training
  - Certifications
  - Licensing
  - Internal/External
- Travel
  - In-State (Mileage/Parking)
  - Out-of-State (Air/Hotel/Meals/Rental Car, etc.)
  - Conferences
  - Meetings with Regulators, Markets, Law Enforcement (Task Force Meetings)
- Miscellaneous (Postage, Medical Records, Member Associations)
- Legal/Consulting Costs
- SG&A



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### Training-Internal

- Training for SIU Staff (Onboarding; Continuing Education)
- FWA Training (At new hire/Annually)
  - All Staff
  - Contractors/FDRs
- False Claims Act; Deficit Reduction Act; Anti-Kickback Statute
- Program Integrity/Compliance (States blending)
- Continuous via Newsletters, Intranet, Posters
- Set up Department-Specific (Specific Examples)
- Reporting Mechanisms-Hotlines, Email

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### Internal Partnerships

- Provider Relations
- Provider Contracting-cap v non-cap; records request
- Credentialing
- Legal
- Finance
- Regulatory/Markets
- Government Affairs
- Claims/Encounters
- Recovery Department
- Pharmacy-include Lock In Programs
- Vendor Relations
- UM/CM/Medical Directors
- Appeals & Grievances

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### Communications

- Internal
  - Branding
  - Webpage
  - Homepage
- External
  - Member Handbooks
  - Provider Handbooks
  - Websites
  - Letters/Communications (EOMBs)
- Hotline
  - In-House vs. Outsourcing
  - Recommend Outsourcing—Anonymous, 7/24/365; Web-Capability
  - Reporting/Tracking

\*\*\*\*Ensure everyone knows how to report \*\*\*\*

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### Training-External

- Contractual Requirements
- False Claims Act
- Deficit Reduction Act
- Anti-Kickback Statute
- Providers-FWA Provisions
- Vendors- Delegated or Otherwise
- Sources- Communications (e.g. member/provider manuals, websites, other communications)
- Tracking/Monitoring (Are they effective?)
- Reporting Mechanisms-Hotlines, Email

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### Sources of Regulation

There are multiple sources of laws and regulations which include but not limited to:

- Federal statutes and regulations governing Medicare Advantage Plans (42 C.F.R. Part 422)
- The Medicaid Managed Care Manual
- The Medicare Managed Care Manual
- State Contracts, Amendments, P&P Manuals
- State Statutes and Regulations
- CMS guidance documents and directives, such as
  - Guidance documents issued through the Health Plan Management System ("HPMS")
  - Directives and guidelines on Medicare Reporting Requirements
  - Annual call letter requirements for bid submissions



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### Examples-Contract Language

- Statutory language requiring MCOs to report suspected fraud and abuse within 15 calendar days of discovery
- Requirements for specific, designated staff as well as general adequacy requirements
- Contract language requires the MCO's to submit to a NOI if they suspect fraud or abuse
- Contract language requires the MCO to report recoveries to a monthly basis and quarterly
- Statutory and contract language requiring quarterly and annual activity reports
- Liquidated damages

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### Regulations

- Penalties for Non-Compliance
  - Each of the laws carry their own individual provisions for failure to comply—provisions which may be multiplied depending on the nature of the violation.
  - Other consequences for non-compliance include sanctions and exclusion from healthcare programs.
  - To help you understand these penalties and the consequences of non-compliance, the next few slides summarizes the requirements, prohibitions and the penalties for non-compliance (examples included).

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### SIU Case Prioritization

- Triage and Prioritize. The SIU team preliminarily assesses the matter and enters the case priority in our case tracking system to pursue the cases with the highest impact of potential FWA.
- Examples of prioritization:
  - High: Cases/allegations having the greatest program impact, including patient abuse or harm, multi-state fraud, high-dollar impact of potential overpayment, likelihood for an increase in the amount of fraud or enlargement of a pattern, cases with an active payment suspension, etc.
  - Medium: Cases/allegations not at the level of a high priority, may be a case active with law enforcement or regulatory agency and SIU told to stand down, cases in recovery status, multiple complaints against subject but lower dollars involved, etc.
  - Low: Cases/allegations not at the level of a high or medium priority, may be low dollars involved and had no or few prior complaints, etc. All cases being prepared for closure should be a low priority.

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### SIU Investigative Actions

- SIU actions to either corroborate the allegations or determine them unfounded should include but not be limited to:
  - Conduct data analysis to identify outlier billing patterns
  - Public record reviews – state licensure, state disciplinary actions, corporation records, etc.
  - Partnership systems search – National Healthcare Anti-fraud Association SIRIS, Healthcare Fraud Prevention Partnership
  - Pull a valid random sample based on the allegation (i.e., top code billed, claims with excessive codes, etc.)
  - Internal systems review - credentialing file, provider contract, prior authorizations, etc.
  - Conduct member interviews
  - Provider onsite audit
  - Request and review medical records by coder, nurse, and/or medical director
- The SIU should report suspected FWA in a timely manner. Once a determination has been made that the target party has engaged in FWA, appropriate remedial action should be pursued, which depends upon the misconduct at issue. Also timeliness for reporting varies by state. Document, document, document!

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### Allegation – Medical

- Medical Case - Investigative Actions
  - Contact referral source/complainant
  - Complete referral to state (Note: state requirements differ)
  - Research prior complaints against subject
  - Research corporation records, state licensure, and disciplinary issues
  - Conduct internet research regarding subject/managing employees, background information, provider/facility reviews, map of the location
  - Search for subject on the HHS-OIG exclusions list
  - Review NPI Registry for provider
  - Research claims system for provider/member effective date and/or termination date and credentialing
  - Run claims data in claims system and/or data analytics tool
  - Send member service verification letter
  - Complete and mail medical record request letter
  - Send records for coder and/or nurse review
  - Calculate and issue overpayment notice

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### Allegation – Pharmacy

- Pharmacy Case—Investigative Actions
  - Contact referral source/complainant
  - Complete referral to state. (Note: state requirements differ; If Medicare and "suspected" fraud, complete referral to MEDIC)
  - Research prior complaints against pharmacy and or recipient
  - Identify if recipients qualifies for pharmacy "lock-out" program
  - Research corporate records, state licensure and disciplinary issues
  - Conduct internet research regarding subject/managing employees, background information, provider/facility reviews, map of location
  - Search for provider on the HHS-OIG exclusion list
  - Review NPI Registry for provider
  - Review pharmacy/member claim billings report to identify case allegation and or billing trends and patterns and/or run in data analytics tool
  - Send member service verification letter
  - Complete and mail medical record request letter
  - PBM will adjust claims if needed

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### Data Mining

- Examples of areas to conduct data drill down:
  - Outliers
  - Upcoding
  - Time Bandits
  - Service Profiles
  - Unusual Patterns
  - Doctor Shopping
  - Follow the Money
  - Peer Comparisons
  - Duplicate Payments
  - Inappropriate Code Combinations
  - Top Controlled Substance Prescribers

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### FWA Detection, Prevention, Investigation and Case Management

#### STARSolutions

- Lead Generation
- High Impact rules and Predictive Analytics
- Examine the big Picture
- Automated Detection of Suspect Behavior



- Post and Pre Payment Review Services
- Consulting: P&P Best Practices, Audit Prep, etc.

- Informed Decision-Making
- Trend Analysis
- Random Sampling
- Statistical Aggregations

- Pre-Payment Intervention
- Integrated with post-payment review
- Targeted prepayment review for a more effective program

- Case Documentation
- Workflow Management
- Workload Balancing
- Financial & Case Reporting

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### Resources

- NHCAA
- HCCA
- OIG
- HFPP

Unique to the HFPP:

The HFPP Contains Data on **76 MILLION COVERED LIVES** and growing



1 in 4 Americans

Today, the Partnership represents:

- 9** FEDERAL PARTNERS
- 22** STATE & LOCAL PARTNERS
- 12** ASSOCIATIONS
- 48** PRIVATE PAYERS

**12 STUDIES** IN VARIOUS STAGES of execution

**INFORMATION SHARING & COLLABORATION** ACROSS THE PARTNERSHIP

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### SIU Remedial Action Taken

- Once an investigation is completed, the resolution of the case may result in the allegation being unfounded
- Cases that are founded may result in one or more of the following:
  - Provider/member education
  - Payment suspension
  - Overpayment
  - Referral to government entities
  - Provider/member termination
  - Referral to member pharmacy lock-in program
  - Settlement or litigation

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### Referrals

- Completed Referral Packet submitted should contain the following:
  - Identifying information for provider, including name, NPI and other known ID #s
  - Contract(s) with health plan
  - Credentialing information
  - Disclosure(s)
  - Provider education, including that specific to activity under review
  - Fee schedule (in Excel format)
  - Audits/communication
  - Information on pre-pay; including reason(s), status and history
  - Health plan's policy on \_\_\_\_\_
  - Provider participation history & status (MS Word or PDF format)
  - Records reviewed
  - MCE coders report
  - Other pertinent information or data

\*\*\*Varies by State\*\*\*

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### Law Enforcement

- Provide complete, thorough referrals
- Provide continuous coordination and support with law enforcement
- Participate in Task Force meetings
- Ensure staff are responsive and timely
- **Be a Resource!**



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### Requests for Information (RFIs)

- Typical requests are for medical and/or pharmacy claims data
- Require quick turnaround times
- Tracking
  - Timeliness
  - Volume
  - Coordination internally (what departments)
  - Requestor
  - States
  - Identify Trends

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### Regulatory Reporting

- Externally
  - Timing: Monthly, Quarterly, Annually
  - Recoveries/Cost Avoidance
  - Suspensions
  - Providers Termed
  - Exclusions/Sanctions Checks
  - Actual vs. Tips
  - Summary
  - Audits Performed
  - Referrals Made
  - Overpayments Identified
  - Overpayments Recovered
  - New PI Actions
  - List of Involuntary Terminations
  - List of Recipients Referred to OIG
- RFIs

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### Tracking Success

- \$ Recoveries-Identified vs Recovered
- Who records recoveries?
- Regulatory requirements tied to encounters
- \$ Recoveries via external stakeholders (OIG, State, MFCU, etc.)
- \$ Saved/Cost Avoidance
  - What to track
  - How & for how long (12 mo. Vs. perpetuity)
  - Who will track; validation methodology
- Pre-Pay Savings (FWA; Operational Savings)
- Other value
  - Meetings
  - Reports
  - Surveys/Audits

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### Keys to Consider

- **Communication & Collaboration w/Internal and External Stakeholders**
- Documentation!
- Ensure Data Integrity, Data Analytics, Reporting
- ROI (\$ saved per \$ spent)
- Stay Current
- Transparency
- Periodically re-evaluate/assess
  - Independent Third Party
  - Seek Best Practices

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### Wrap Up/Questions

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### Additional References

- FWA Definitions
- FWA Examples
  - Member
  - Provider
- Penalties for Non-Compliance

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### Fraud, Waste & Abuse Definitions

#### Fraud

- Fraud is an intentional deception, misrepresentation, or omission made by someone with knowledge that may result in benefit or financial gain.

#### Abuse

- Abuse is sometimes defined as a practice that is inconsistent with accepted business or medical practices or standards and that results in unnecessary cost.
- There is no "bright line" distinction between fraud and abuse. Abuse can be thought of as potential fraud, where the intent of the person or entity may have been unclear.
- **Key Question: Does the conduct result in excessive or undue reimbursement or benefit?**

#### Waste

- Waste includes any practice that results in an unnecessary use or consumption of financial or medical resources.
- Waste does not necessarily generate financial gain, but almost always reflects poor management decisions or practices or ineffective or lax controls.

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### Member Fraud Examples

#### Doctor Shopping

- A member consults a number of doctors for the purpose of obtaining multiple prescriptions for narcotics or other prescription drugs
- Doctor shopping may be indicative of an underlying scheme, such as stockpiling or resale on the black market/street

#### Theft of ID/Services

- An unauthorized individual uses a member's Medicare/Medicaid card to receive medical care, supplies, pharmacy scripts, or equipment; it's often a family member or acquaintance

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### Provider Fraud Examples

#### Billing for Services not Rendered

- Billing for individual therapy, where only group therapy was performed
- Billing for Durable Medical Equipment ("DME") supplies never delivered
- Billing for "phantom" supplies or services never rendered
  - For example, billing for a practitioner's visit to a nursing home for services rendered to all or nearly all residents, even though the practitioner did not provide services to all residents.

#### Fraudulently Justifying Payment

- Misrepresenting a diagnosis in order to justify payment
- Falsifying documents such as certificates of medical necessity, plans of treatment and medical records to justify payment

#### Kickbacks

- Referring patients for diagnostic tests in exchange for money
- Using a specific wheelchair manufacturer because the individual selecting the wheelchair received an "incentive" payment for the selection

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### Provider Fraud Examples

#### Rendering and Billing for Non-medically Necessary Services

- Performing Magnetic Resonance Imaging with contrast despite the contrast not being indicated or medically necessary
- Ordering higher-reimbursed, complete blood lab tests for every patient although more specific or limited tests are indicated

#### Upcoding: Billing a Higher Level Service than Provided

- Reporting CPT code 99245 (High-Level Office Consultation); yet, services provided only warranted use of CPT code 99243 (Mid-Level Office Consultation)
- Reporting CPT code 99233 (High-Level Subsequent Hospital Care); yet, services provided only warranted use of CPT code 99231 (Lower-Level Subsequent Hospital Care)

#### Unbundling: Separate Pricing of Goods and Services to Increase Revenue

- Billing separately for a post-operative visit; however, it is included in a global billing code
- Billing a series of tests individually instead of billing for a global or "panel" code

#### Billing for Non-Covered Services

- Billing for non-covered services as covered services (e.g., billing a rhinoplasty as deviated-septum repair)

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### Provider Fraud Examples

#### Provider Prescription Drug Fraud

- Operating a "pill mill" by overprescribing opioids and high-cost drugs to be sold illegally, with the prescribing provider receiving a share of the profits
- Diluting or illegally importing drugs from other countries (e.g., cancer drugs)
- Falsifying information in order to justify coverage for higher-cost medications

#### Pharmacy Fraud

- Pharmacy increases the number of refills on a prescription without the prescriber's permission
- Pharmacy dispenses expired drugs
- Pharmacy processes services not covered under the Over-the-Counter (OTC) benefit
- Pharmacy splits prescriptions, such as splitting a 30-day prescription into four 7-day prescriptions to get additional copays and dispensing fees
- Pharmacy bills for prescriptions which are never picked up
- Pharmacy re-dispenses unused medications which have been returned without crediting the return

#### Overbilling or Duplicate Billing

- Billing a patient more than the co-pay amount for pre-paid services or services paid in full by the benefit plan under the terms of a managed care contract
- Waiving patient co-pays or deductibles and overbilling the insurance carrier or benefit plan
- Billing Medicare or Medicaid as well as the member or private insurance for the same service

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Penalties for Non-Compliance			
Law	Prohibition	Penalties	Examples
<b>Criminal Fraud Statutes</b> • Submission of False Claims • Mail Fraud • Wire Fraud • Health Care Fraud • Obstruction of Justice	• Knowing and willful compliance violations, depending on their severity, may cause your company to violate several general criminal statutes that make it a felony to defraud Medicare and Medicaid. • The fraud can be punished differently and the penalties will vary depending on whether the fraud is committed: -By submitting false data or making false statement to the government; -Through the mail, phone or over the Internet; or -By trying to conceal illegal facts from being learned by government investigators.	• Large criminal fines and penalties • Prison sentences of up to 20 years for individuals	• Making false submissions to a state for Kick payments • Falsifying reports of costs submitted to states to increase premium payments for members • Up-coding encounter data for higher risk adjusted member premiums
<b>False Claims Acts ("FCA")</b> • Federal • State	• These are general fraud statutes that aid federal and state governments in combating and recovering losses they suffer due to fraud in Medicare and Medicaid programs. • Prohibit the knowing submission of false or fraudulent claims to the government for payment or the knowing concealment of a repayment "obligation," such as an overpayment. • Allow "whistleblowers" to bring suits on behalf of the government in exchange for a portion of the fraud recovery.	• Damages of up to 3 times the amount of damages sustained by the government because of the fraud • An additional penalty of between \$5,000 and \$11,000 per false claim submitted (federal) • State penalties vary	• Submitting a bid package that contains false data in order to receive a higher rate • Certifying to the accuracy of a reconciliation report knowing that the data are inaccurate to avoid having to repay overpayments

Penalties for Non-Compliance			
Law	Prohibition	Penalties	Examples
<b>CMS Intermediate Sanctions</b>	• Medicare regulations provide CMS with the power to impose penalties and sanctions if your company does not comply with all laws, regulations and contract requirements that apply to its Medicare plans. • Sanctions may be imposed for, among other things: -Misrepresenting information that it furnishes to CMS, to an enrollee, or to a provider; -Failing to provide medically necessary items and services to members; -Discriminating among enrollees on the basis of their health status; and -Violating marketing rules.	• Suspension of your company's ability to enroll beneficiaries in its Medicare plans • Monetary fines • Termination of your Medicare contracts	• Purposely disenrolling members from a plan based on health status • Purposely denying covered health services for members
<b>Anti-Kickback Statute ("AKS")</b> • Federal • State: states have their own Anti-Kickback Statutes	• Prohibits knowingly and willfully soliciting, receiving, offering or paying anything of value (also called "remuneration") in return for, or to induce someone to: -refer patients for services or for the purchase of items reimbursed by any federal health care program; or -arrange, recommend, or order any item or service reimbursed by any federal health care program. • "Safe harbors" apply that immunize certain arrangements from criminal and civil prosecution. • If you have specific questions about whether a business activity complies with the AKS, please call your Compliance Hotline or the Legal Department.	• Fines of up to \$25,000 per violation • Felony conviction and up to 5 years in prison • Additional civil penalties of up to \$50,000 for each violation plus up to three times the total amount of remuneration • Exclusion	• Providing gifts or cash incentives to members in exchange for enrollment • Paying physician offices for enrolling patients in your health plans • Accepting payments from vendors in exchange for using services

Penalties for Non-Compliance			
Law	Prohibition	Penalties	Examples
<b>Exclusion from Federal/State Health Care Programs</b>	• If an associate, officer, contractor or agent is convicted of violating federal or state health care laws, the government can bar your company from participating in federal health care programs. • Offenses that can lead to exclusion include: -Felony convictions related to the delivery of an item or service under federal or state health care programs; -Felony convictions relating to health care; -Violations of the CIA, and/or -A conviction related to the obstruction of an investigation. • An excluded entity or individual must apply for reinstatement if the entity or individual wishes to again participate in any federal health care programs. The OIG has the authority to deny reinstatement requests.	• Suspension of your company's ability to bill or receive any reimbursement from Medicare and Medicaid • If your company has discovered that an Associate is excluded, the Associate's employment should be terminated	• An Associate's conviction for health care fraud requires the OIG to exclude that Associate from participating in federal health care programs. • Determine if your company will terminate the Associate once he or she is excluded
<b>Civil Monetary Penalties ("CMP") Law</b>	• The government, through the OIG, may impose administrative fines, referred to as CMPs, on your company for many types of legal or unethical conduct, such as: -Making payments to induce Medicare or state health care program beneficiaries to select your company as their plan; -Submitting a claim to the government for a service not rendered or for members not enrolled in a plan; and -Failing to promptly return a known overpayment in the reconciliation process. • CMPs can also be imposed for violating other health care laws, such as the federal AKS and the Federal False Claims Act, in addition to the fines and penalties found in those laws.	• Fines of up to \$50,000 per violation • Triple Damages (3 times the amount claimed under each false claim, or 3 times the value of each bribe, in the case of a kickback)	• Refusing to enroll a Medicare recipient due to the individual's health status • Hiring an Associate who has previously been excluded from participating in federal health care programs



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